

Message Text

UNCLASSIFIED

PAGE 01 STATE 096136

40

ORIGIN EB-07

INFO OCT-01 AF-06 ARA-10 EA-10 EUR-12 NEA-09 ISO-00 OIC-02

CAB-05 CIAE-00 COME-00 DODE-00 DOTE-00 INR-07 NSAE-00

FAA-00 SP-02 L-02 H-02 NSC-05 NSCE-00 INRE-00 SSO-00

PA-02 PRS-01 IO-10 USIE-00 /093 R

DRAFTED BY EB/OA/AVP:JSGRAVATT:GL

APPROVED BY EB/OA/AVP:DBORTMAN

DOT-WMYERS

CAB-EACORBOY

FAA-LFWOOD

IO/TRC-MHOYT

----- 048497

O 251852Z APR 75

FM SECSTATE WASHDC

TO AMCONSUL MONTREAL IMMEDIATE

UNCLAS STATE 096136

E.O. 11652: N/A

TAGS: EAIR, ICAO

SUBJECT: TRAFFIC PEAKS AT INTERNATIONAL AIRPORTS
(C-WP/6170)

FOR US REP ICAO

THE BASIC US POSITION ON TRAFFIC PEAKING FAVORS IMPLEMENTATION OF RECOMMENDATION B-10 OF 8TH FAL DIVISION IN TERMS ADOPTED AT DUBROVNIK, WHICH US BELIEVES OFFERS MOST ORDERLY APPROACH TO PROBLEM. US BELIEVES C-WP/6170 OFFERS PRIMA FACIE EVIDENCE OF EXISTENCE OF PEAKING PROBLEMS SUFFICIENTLY SERIOUS IN NATURE TO JUSTIFY FORMATION OF STUDY GROUP VISUALIZED IN CLAUSE (B) OF RECOMMENDATION B-10. COORDINATED US VIEWS ON SPECIFIC ICAO
UNCLASSIFIED

UNCLASSIFIED

PAGE 02 STATE 096136

SECRETARIAT PROPOSALS FOR COUNCIL ACTION CONTAINED

C-WP/6170, PARA. 40, IN LIGHT OF BASIC US POSITION,
FOLLOW:

SUB-PARAGRAPH (A): WE OPPOSE. THIS PROPOSAL IS PREMATURE
AS IN EFFECT IT PREJUDGES THE STUDY SUGGESTED IN SUB-
PARAGRAPH (F). PROPOSAL MOREOVER INTRUDES IN A SENSITIVE
AREA OF AIRLINE AND AIRPORT PREROGATIVES WHERE LINES OF
ULTIMATE RESPONSIBILITY ARE UNCLEAR. TO CARRY FORWARD

THIS PROPOSAL WITHOUT MORE CAREFUL ADVANCE PREPARATION
THAN APPARENTLY IS CONTEMPLATED RISKS SERIOUS AIRLINE
VS. AIRPORT CONFLICT LIKELY TO EXACERBATE RATHER THAN
RELIEVE PEAKING PROBLEMS. ALSO, IT IS DOUBTFUL WHETHER
THE AREA OR REGIONAL APPROACH IS NECESSARILY THE MOST
EFFECTIVE. IT WOULD SEEM INADEQUATE FOR EXAMPLE TO
SOLVE THE PROBLEMS OF INTERREGIONAL OR ROUND THE WORLD
ROUTES. IN US VIEW, SCHEDULING CONTROLS ARE A LAST
RESORT, TO BE APPLIED SELECTIVELY AND WITH LIMITED
DURATION. AIM SHOULD BE TO EXPLORE TO FULLEST
DEGREE THE POSSIBILITIES OF OTHER REMEDIAL MEASURES
BEFORE RESORT TO ANY APPROACH INVOLVING SCHEDULING
CONTROLS AS PART OF ANY PROGRAM HAVING ICAO SANCTION.
SUCH EXPLORATION IS THE FUNCTION OF A STUDY GROUP.
AS PART OF ITS WORK IT WOULD NECESSARILY CONSIDER THE
MERITS OF THE APPROACH OUTLINED IN SUB-PARAGRAPH (A).
THIS WOULD BE DONE WITH MORE COMPLETE INFORMATION AND
GREATER EXPERTISE THAN IT HAS BEEN POSSIBLE TO BRING
TO BEAR ON THE PROBLEM WITHIN ICAO TO DATE, AND IT
WOULD AFFORD THE COMPLETELY DOCUMENTED BASIS FOR

COUNCIL ACTION THAT PRESENTLY IS LACKING.

SUB-PARAGRAPH (B): WE AGREE.

SUB-PARAGRAPH (C): WE AGREE IN PART. IDEA OF INFORMAL
MEETINGS FOR EX POST FACTO REVIEW OF AIR TRAFFIC
CONTROL CAPACITY PROBLEMS OF A SPECIFIC OR SEASONAL
NATURE MAY HAVE MERIT AT LEAST TO THE EXTENT OF
WARRANTING A CAREFULLY WORDED COUNCIL SUGGESTION
THAT CONTRACTING STATES GIVE CONSIDERATION TO
UNCLASSIFIED

UNCLASSIFIED

PAGE 03 STATE 096136

POSSIBILITY OF USING THIS APPROACH SHOULD AN ACUTE
NEED ARISE. IT IS ASSUMED THAT ANY RECOMMENDATIONS
RESULTING FROM SUCH A MEETING WOULD BE PURELY
ADVISORY IN CHARACTER.

SUB-PARAGRAPH (D) AND (E): WE AGREE.

SUB-PARAGRAPH (F): WE AGREE WITH MODIFICATION. GENERAL IDEA OF A STUDY GROUP VISUALIZED BY THIS SUB-PARAGRAPH IS ACCEPTABLE, BUT APPARENT INTENT IS THAT ANY SUCH STUDY GROUP WOULD CARRY ON ITS WORK WITHOUT ANY CONNECTION WITH ICAO. CLEAR INTENT OF RECOMMENDATION B-10, HOWEVER, WAS THAT STUDY GROUP WOULD BE UNDER AUSPICES OF ICAO. US SHOULD SEEK OBTAIN AGREEMENT ON LATTER ARRANGEMENT, WHICH REFLECTS CONSIDERED JUDGMENT OF 8TH FAL DIVISION AND IS WARRANTED BY SERIOUS NATURE OF PEAKING PROBLEM.

SECRETARIAT'S ARGUMENTS IN C-WP/6170, PARA 38 AGAINST AN ICAO-SANCTIONED STUDY ARE NOT PERSUASIVE. SECRETARIAT OVEREMPHASIZES LOCAL APPROACHES APPARENTLY ON BASIS OF RESPONSES TO QUESTIONNAIRE. ANALYSIS OF THOSE RESPONSES SHOWS HOWEVER THAT MOST COUNTRIES WITH MAJOR TRAFFIC VOLUME CONSIDER LOCALIZED SOLUTIONS UNFEASIBLE. COUNTRIES FAVORING A STUDY GROUP REPRESENT A LARGE PERCENTAGE OF THE WORLD'S TOTAL TRAFFIC VOLUME AND, JUDGING BY RESPONSES TO QUESTIONNAIRE, MORE COUNTRIES ARE LIKELY TO PARTICIPATE IN A STUDY GROUP THAN THE FIVE SECRETARIAT MENTIONS IN PARA 38.

IN US VIEW INFORMATION SET FORTH IN C-WP/6170 AFFORDS AMPLE JUSTIFICATION FOR IMPLEMENTATION OF RECOMMENDATION B-10 IN ACCORDANCE WITH ITS TERMS, INCLUDING FORMATION OF A STUDY GROUP UNDER ICAO AUSPICES AS A MEANS OF FULFILLMENT OF THE OBLIGATION UNDER CLAUSE (D) OF THAT RECOMMENDATION TO REPORT TO 9TH FAL DIVISION. THIS IS CONSISTENT, MOREOVER, WITH INTENT OF US IN ITS PRESENTATION ON TRAFFIC PEAKING TO ICAO SET FORTH IN C-WP/6167. INTENT THAT THE STUDY GROUP BE UNDER ICAO AUSPICES IS CLEARLY STATE IN SECTION V OF THAT PAPER.
UNCLASSIFIED

UNCLASSIFIED

PAGE 04 STATE 096136

SUB-PARAGRAPH (G): WE AGREE. KISSINGER

UNCLASSIFIED

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLICIES, INTERNATIONAL ORGANIZATIONS, AIR TRAFFIC CONTROL, AIRPORTS
Control Number: n/a
Copy: SINGLE
Draft Date: 25 APR 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: n/a
Disposition Approved on Date:
Disposition Authority: n/a
Disposition Case Number: n/a
Disposition Comment:
Disposition Date: 01 JAN 1960
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975STATE096136
Document Source: CORE
Document Unique ID: 00
Drafter: JS GRAVATT:GL
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D750146-0401
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750415/aaaaaohf.tel
Line Count: 156
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN EB
Original Classification: UNCLASSIFIED
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: n/a
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: ShawDG
Review Comment: n/a
Review Content Flags:
Review Date: 09 JUL 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <09 JUL 2003 by SilvaL0>; APPROVED <10 FEB 2004 by ShawDG>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: TRAFFIC PEAKS AT INTERNATIONAL AIRPORTS (C-WP/6170)
TAGS: EAIR, US, ICAO
To: MONTREAL
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006